

# Federal Revenue Streams in Nevada

Meredith A. Levine



# Increasing Nevada's Federal Grants Funding

Miles Dickson, J.D., The JBarrett Company



# Federal Revenue Streams in Nevada

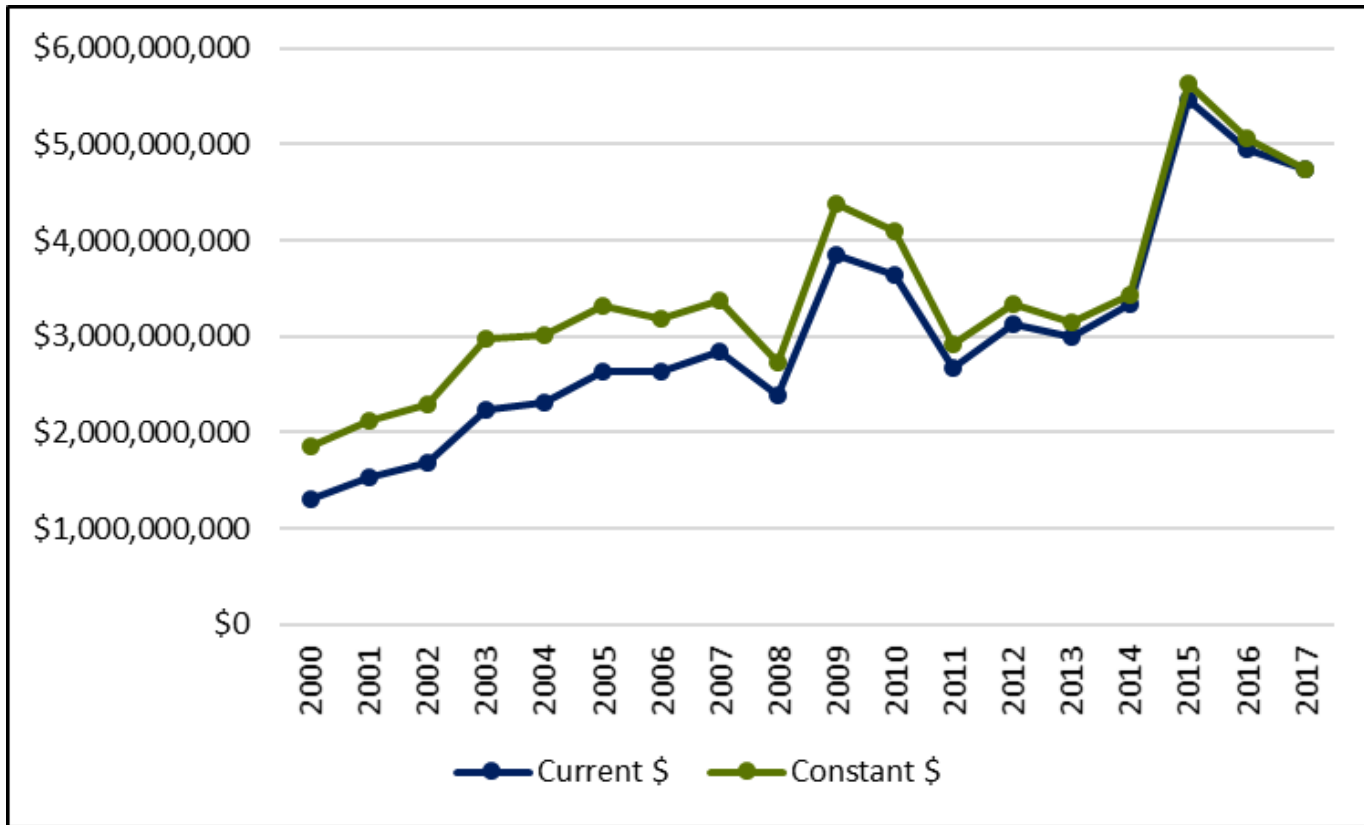
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## Federal Financial Assistance Per Capita – Intermountain West

|          | ARIZONA     |      | CALIFORNIA  |      | COLORADO    |      | NEVADA      |      | NEW MEXICO  |      | TEXAS       |      | UTAH        |      |
|----------|-------------|------|-------------|------|-------------|------|-------------|------|-------------|------|-------------|------|-------------|------|
|          | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank |
| FFY 2008 | 6,037.69    | 17   | 5,114.83    | 39   | 4,916.85    | 44   | 4,542.56    | 49   | 7,865.13    | 7    | 5,869.79    | 20   | 3,788.19    | 51   |
| FFY 2009 | 8,333.16    | 29   | 7,807.22    | 39   | 6,957.88    | 47   | 6,409.37    | 50   | 11,623.55   | 8    | 9,178.90    | 22   | 5,536.08    | 51   |
| FFY 2010 | 7,798.74    | 23   | 6,508.18    | 38   | 7,000.62    | 31   | 5,137.26    | 51   | 10,235.67   | 8    | 7,423.52    | 28   | 5,346.04    | 50   |
| FFY 2011 | 8,231.35    | 21   | 7,555.76    | 32   | 6,659.10    | 39   | 5,554.24    | 50   | 10,409.68   | 16   | 11,953.58   | 10   | 4,905.77    | 51   |
| FFY 2012 | 9,110.02    | 26   | 7,745.69    | 36   | 7,294.68    | 40   | 6,188.37    | 48   | 11,294.06   | 23   | 13,409.76   | 14   | 5,158.50    | 51   |
| FFY 2013 | 9,618.46    | 26   | 7,895.41    | 33   | 6,982.17    | 41   | 6,296.82    | 47   | 10,643.66   | 22   | 12,498.05   | 20   | 4,741.61    | 51   |
| FFY 2014 | 9,030.24    | 17   | 6,590.46    | 37   | 6,960.63    | 33   | 5,363.73    | 49   | 10,347.10   | 15   | 5,716.92    | 46   | 4,797.08    | 51   |
| FFY 2015 | 9,477.35    | 16   | 6,805.30    | 37   | 6,868.97    | 34   | 6,260.96    | 44   | 10,634.28   | 14   | 6,046.47    | 47   | 4,719.79    | 51   |
| FFY 2016 | 10,347.00   | 17   | 7,386.71    | 35   | 7,127.72    | 39   | 6,046.60    | 49   | 10,970.41   | 14   | 6,084.74    | 48   | 4,763.62    | 51   |
| FFY 2017 | 8,994.15    | 16   | 6,511.93    | 32   | 6,279.04    | 35   | 5,130.75    | 48   | 10,203.61   | 13   | 5,721.05    | 43   | 4,126.91    | 51   |

## Federal Grants Awarded in Nevada

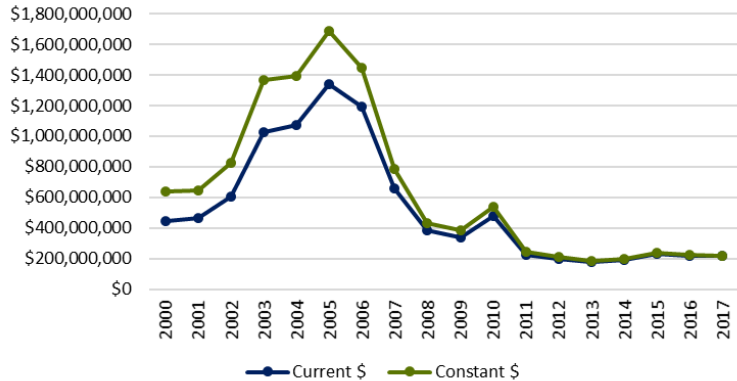


## Federal Grants Per Capita – Intermountain West

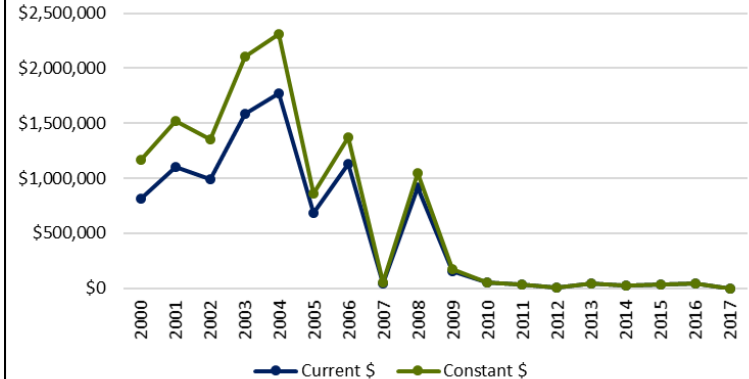
|          | ARIZONA     |      | CALIFORNIA  |      | COLORADO    |      | NEVADA      |      | NEW MEXICO  |      | TEXAS       |      | UTAH        |      |
|----------|-------------|------|-------------|------|-------------|------|-------------|------|-------------|------|-------------|------|-------------|------|
|          | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank | Amount (\$) | Rank |
| FFY 2008 | 689.55      | 29   | 555.62      | 45   | 638.78      | 34   | 582.11      | 38   | 1,144.97    | 6    | 447.01      | 50   | 566.10      | 41   |
| FFY 2009 | 1,962.15    | 39   | 2,063.66    | 29   | 1,681.16    | 46   | 1,418.26    | 49   | 3,406.83    | 3    | 1,879.22    | 42   | 1,714.83    | 45   |
| FFY 2010 | 2,139.36    | 19   | 1,741.88    | 37   | 1,634.34    | 41   | 1,252.33    | 50   | 2,914.36    | 5    | 1,766.11    | 33   | 1,676.66    | 40   |
| FFY 2011 | 1,721.34    | 26   | 1,896.18    | 19   | 1,183.26    | 48   | 781.06      | 51   | 2,403.14    | 5    | 1,457.08    | 38   | 1,150.13    | 49   |
| FFY 2012 | 1,633.33    | 31   | 1,601.40    | 32   | 1,334.02    | 41   | 1,030.04    | 49   | 2,749.17    | 5    | 1,420.15    | 36   | 1,292.14    | 43   |
| FFY 2013 | 1,350.77    | 37   | 1,718.99    | 20   | 1,303.42    | 41   | 984.19      | 49   | 2,185.18    | 9    | 1,334.20    | 38   | 1,211.83    | 43   |
| FFY 2014 | 1,900.21    | 28   | 2,002.10    | 23   | 1,696.57    | 35   | 1,136.59    | 50   | 2,617.36    | 6    | 1,463.67    | 44   | 1,353.22    | 47   |
| FFY 2015 | 2,010.06    | 22   | 2,108.72    | 19   | 1,734.05    | 35   | 1,822.31    | 30   | 3,116.26    | 4    | 1,550.28    | 41   | 1,246.37    | 48   |
| FFY 2016 | 2,055.88    | 24   | 2,398.71    | 15   | 1,850.21    | 33   | 1,603.35    | 43   | 2,705.48    | 7    | 1,603.46    | 42   | 1,331.25    | 48   |
| FFY 2017 | 1,981.46    | 23   | 2,429.35    | 12   | 1,711.47    | 33   | 1,475.78    | 44   | 2,954.49    | 5    | 1,475.00    | 45   | 1,278.61    | 50   |

# Federal Grants Awarded to Nevada's Southern Counties

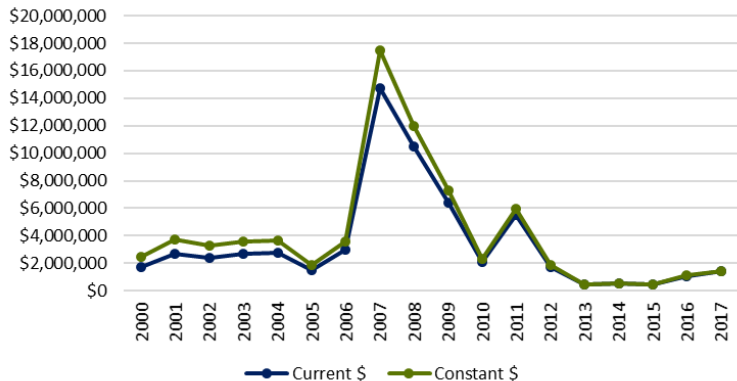
Federal Grants Received by Clark County: FFY 2000-2017



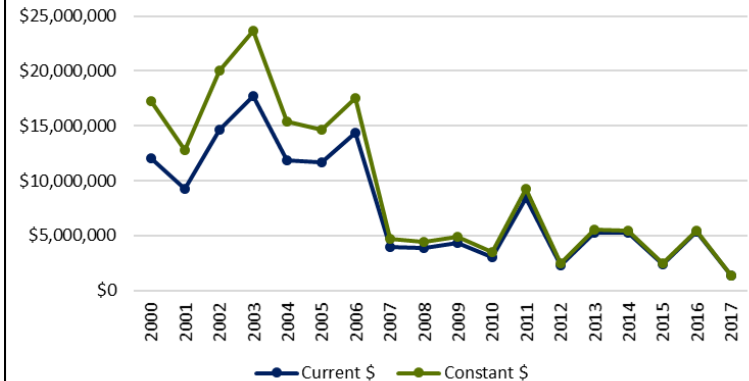
Federal Grants Received by Esmeralda County: FFY 2000-2017



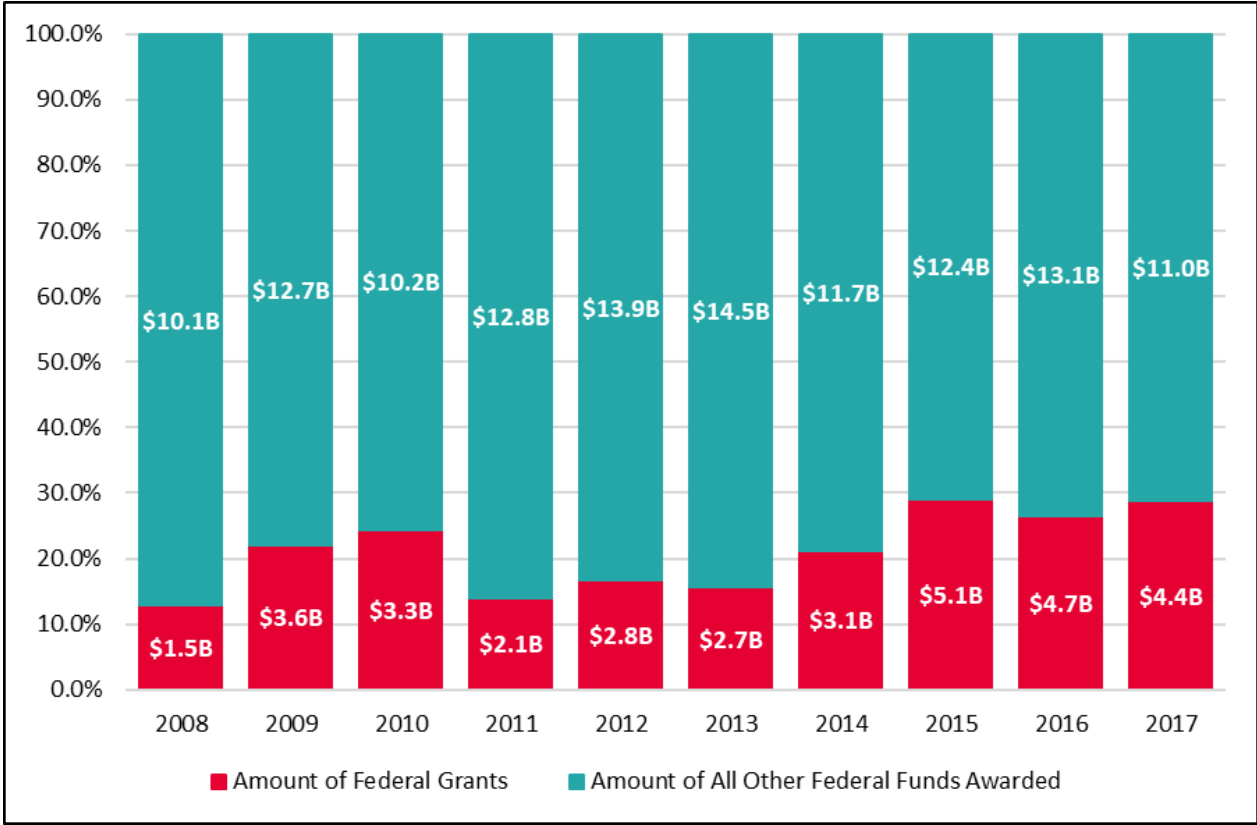
Federal Grants Received by Lincoln County: FFY 2000-2017



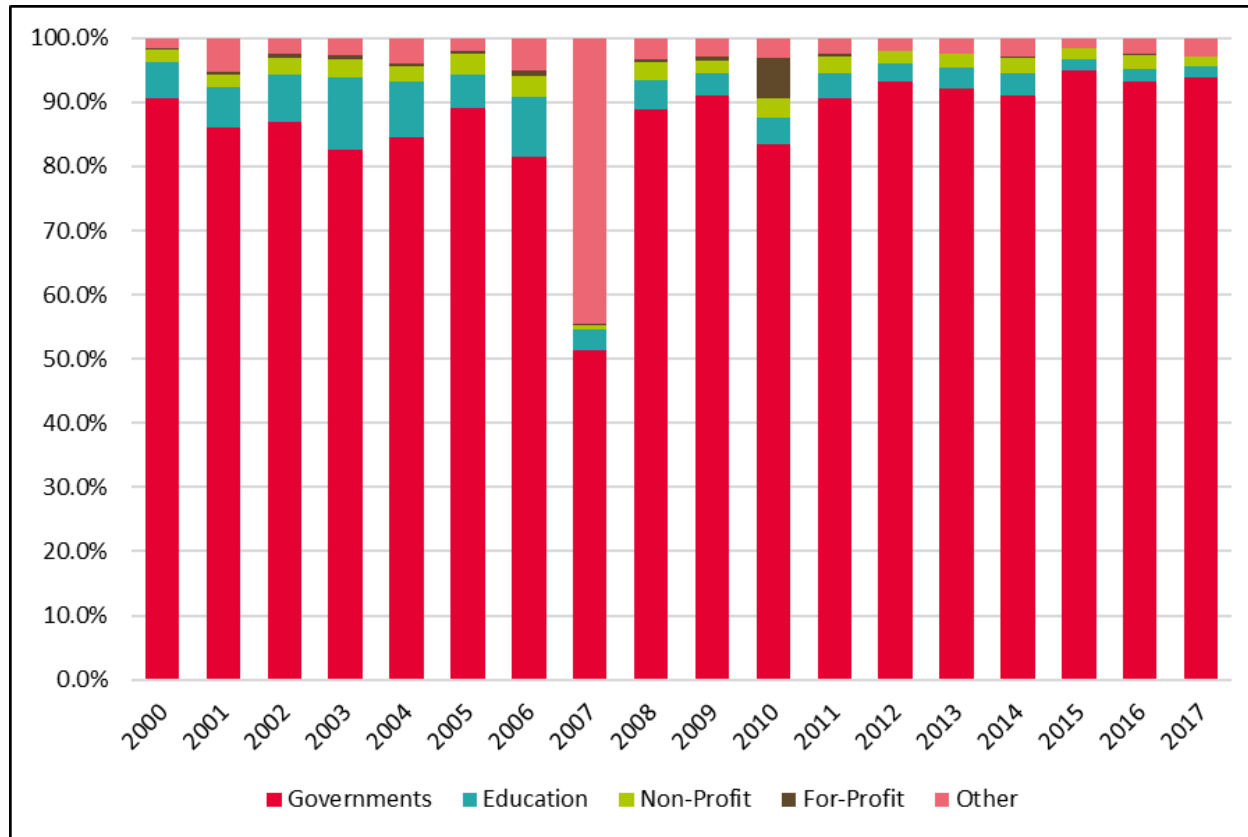
Federal Grants Received by Nye County: FFY 2000-2017



# Grants vs. All Other Federal Funds Awarded in Nevada

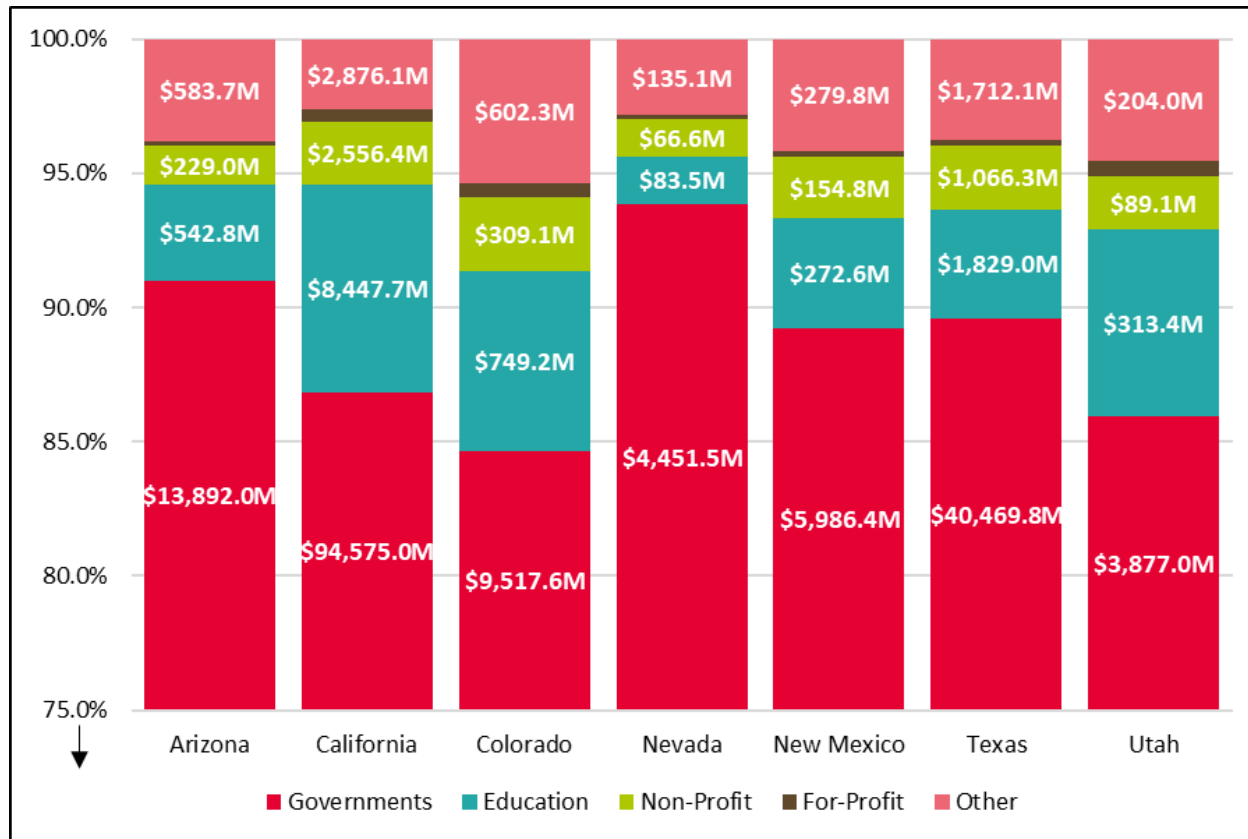


# Federal Grants Awarded in Nevada, by Recipient Type

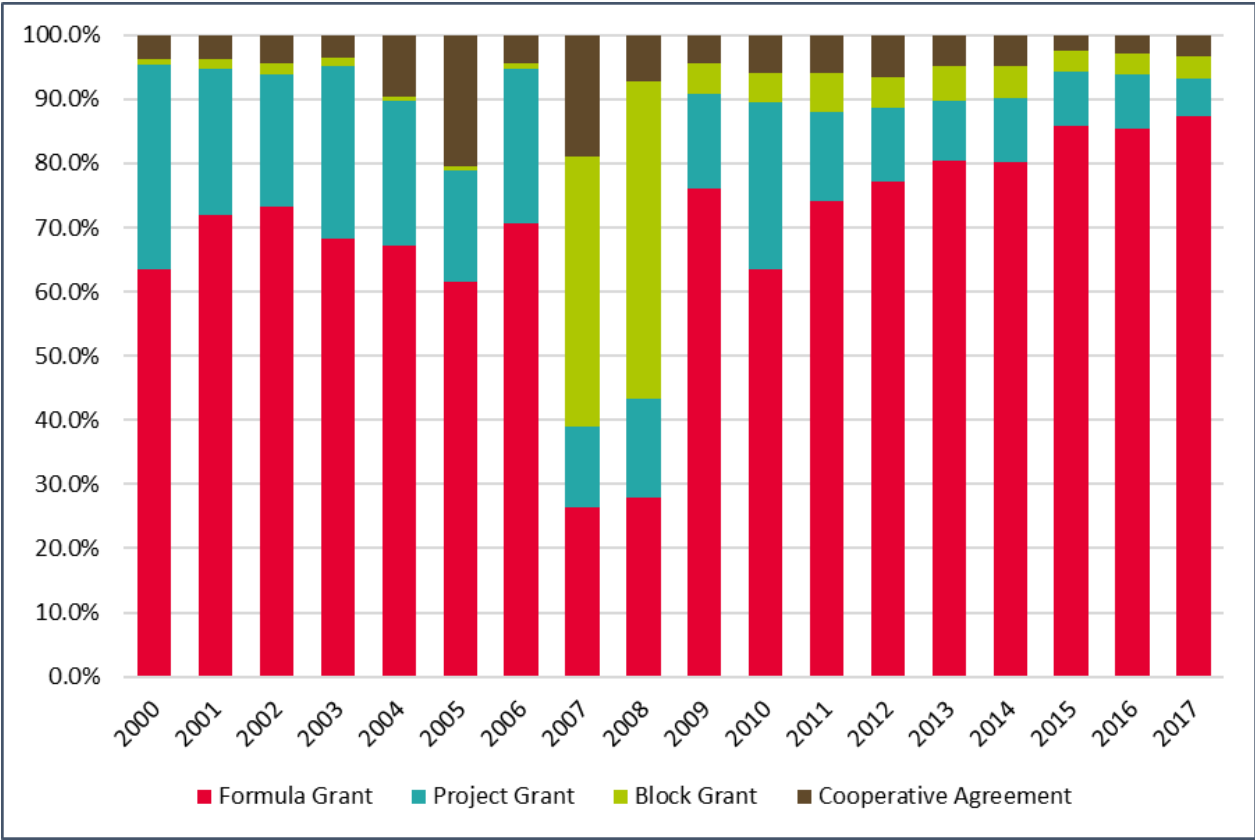




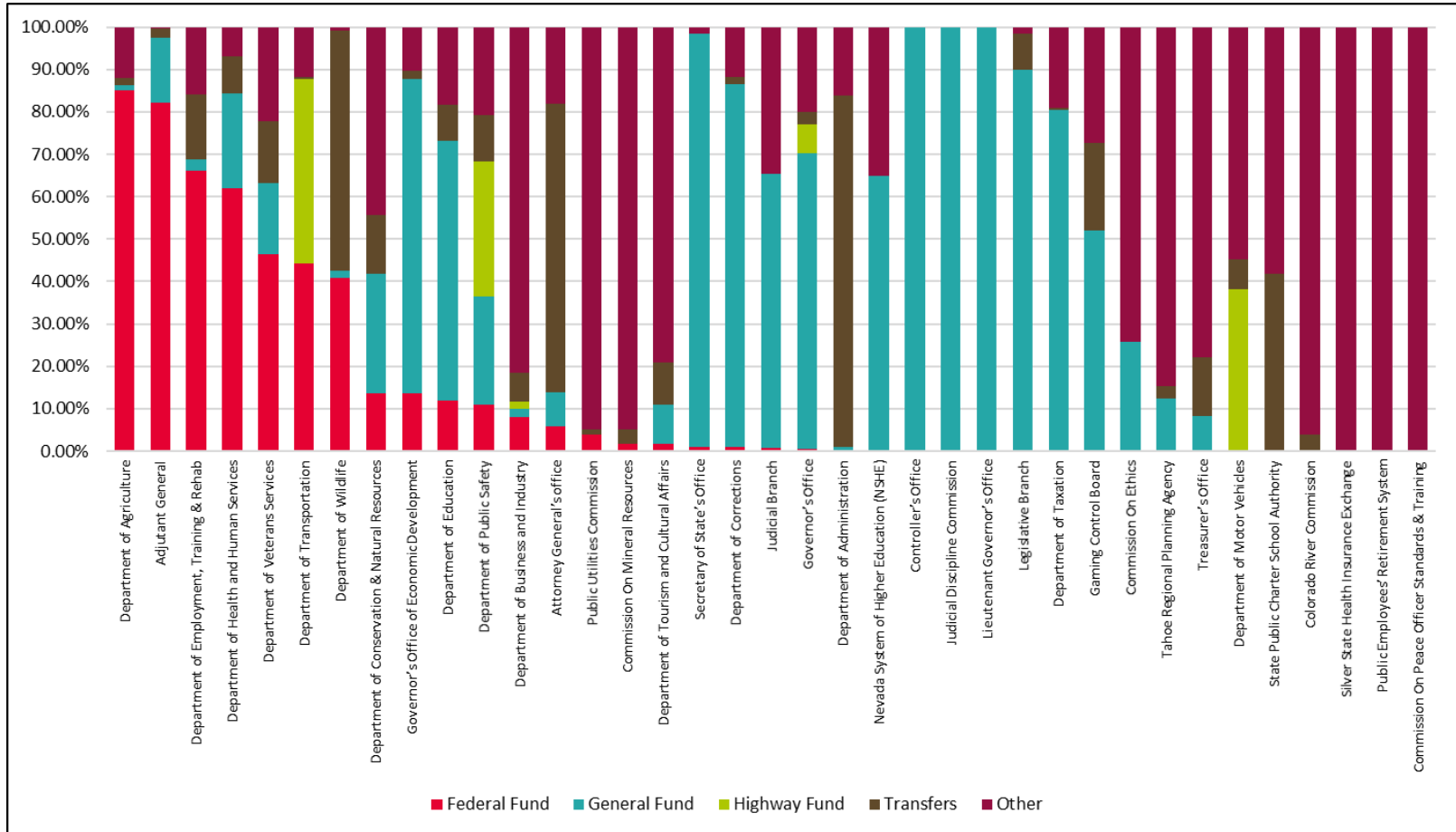
# Federal Grants Awarded in Intermountain West States, by Recipient Type: Federal Fiscal Year (FFY) 2017



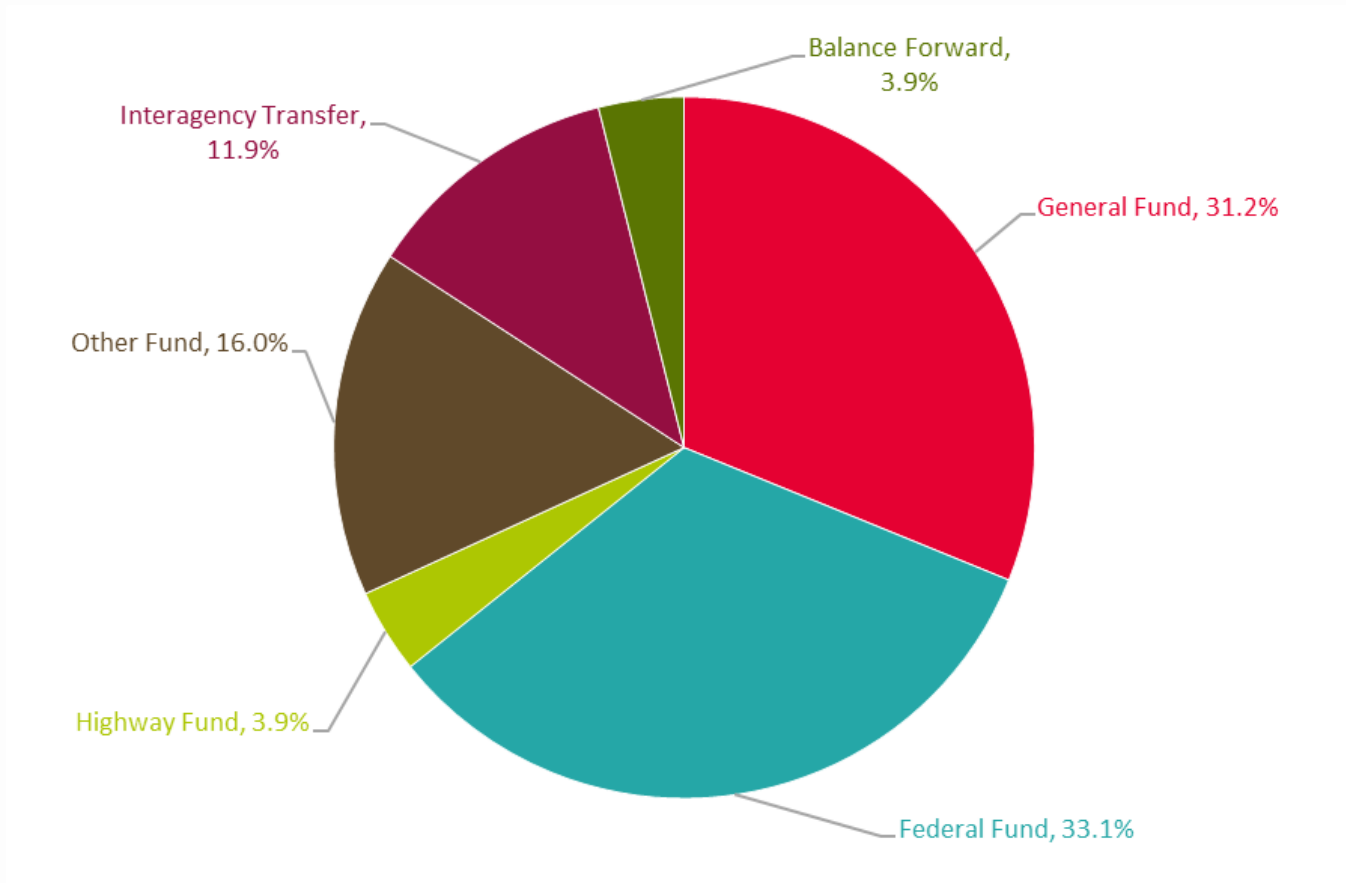
# Federal Grants Awarded in Nevada, by Assistance Type



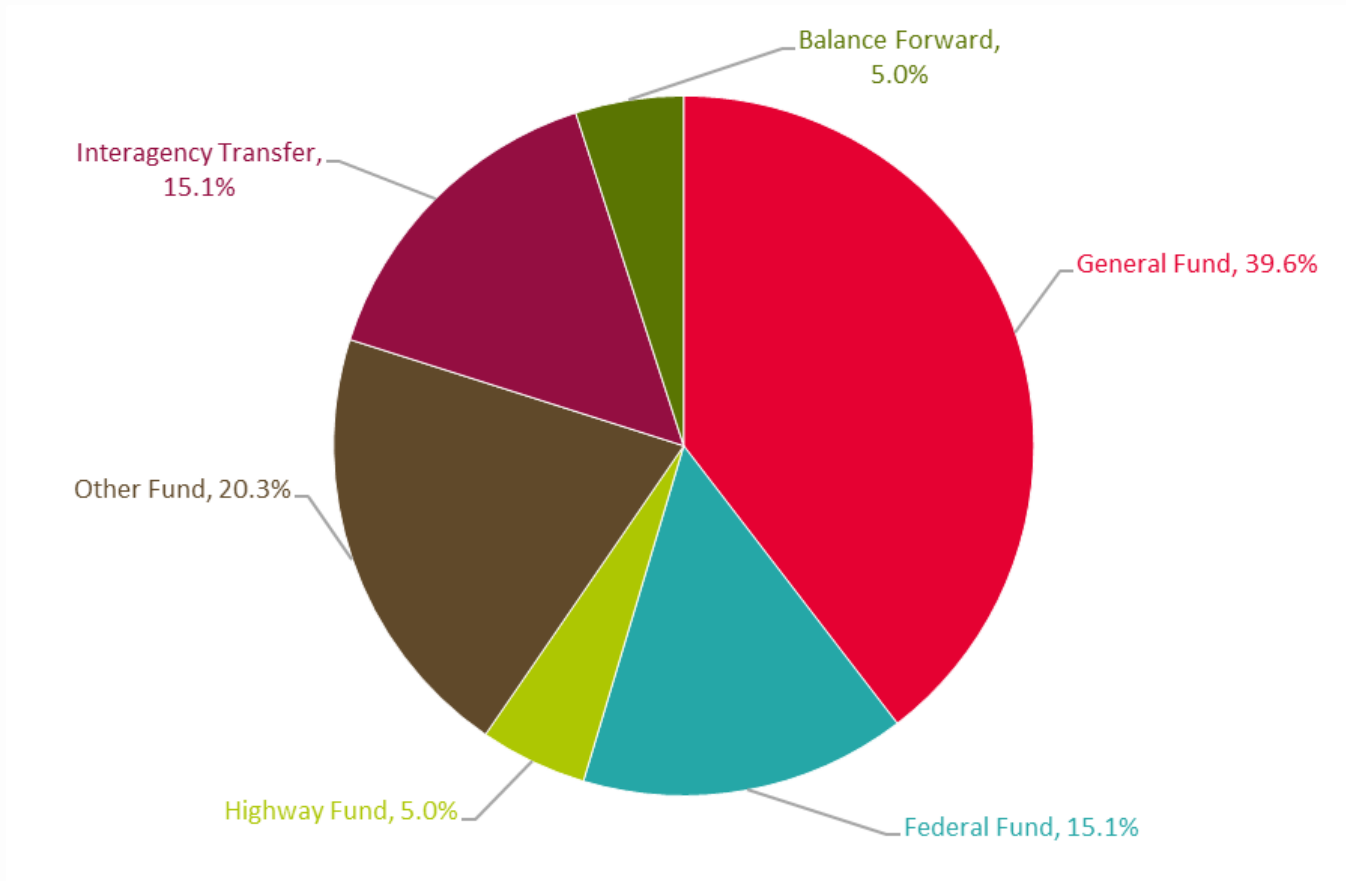
# Nevada's Departments, by Funding Source



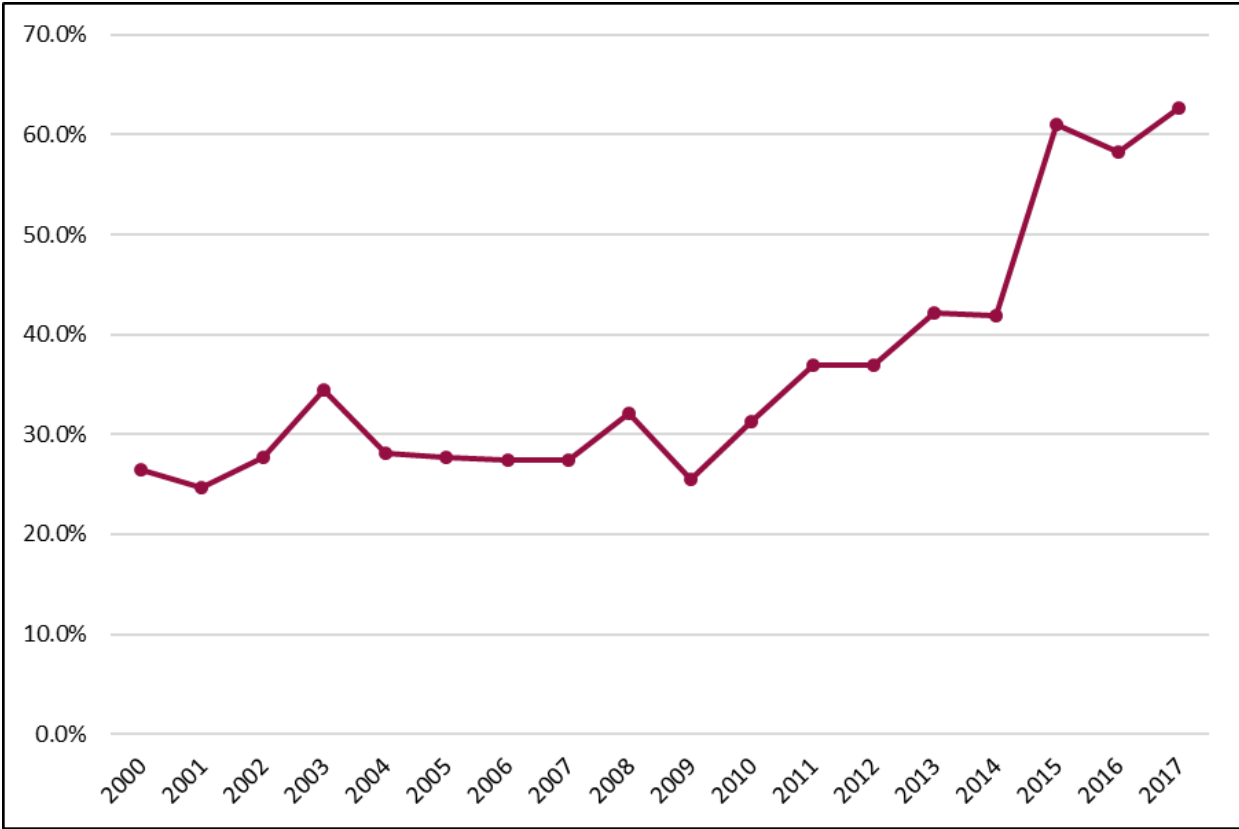
# Revenue Sources for State Fiscal Year (SFY) 2017: With Medicaid



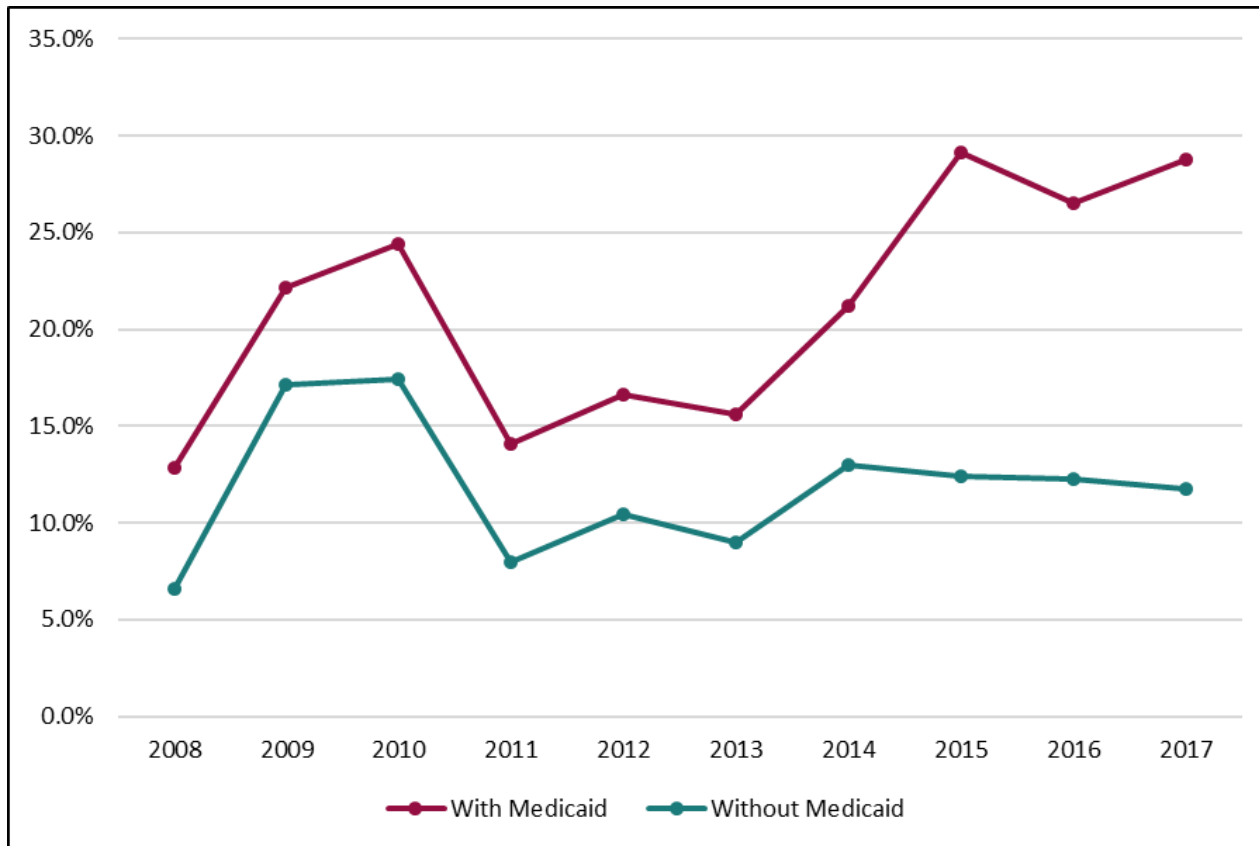
## Revenue Sources for SFY 2017 (cont'd): Without Medicaid



# Nevada Medicaid (Title XIX) as a Percentage of Federal Grants Amount Awarded



## Amount of Grants Awarded as a Percentage of Amount of All Federal Funds Awarded, with and without Medicaid



## About the Kenny C. Guinn Center for Policy Priorities

The Kenny C. Guinn Center for Policy Priorities is a 501(c)(3) nonprofit, bipartisan, independent research center focused on providing fact-based, relevant, and well-reasoned analysis of critical policy issues facing Nevada and the Intermountain West. The Guinn Center engages policy-makers, experts, and the public with innovative, data-driven research and analysis to advance policy solutions, inform the public debate, and expand public engagement.

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# Federal Grants, National Context

- U.S. Government annually distributes hundreds of billions of dollars in grants; \$589 billion in FY14
- Federal grants serve many policy purposes, including:
  - Aggregating and distributing resources at scale
  - Putting dollars in the hands of state/local communities for use
  - Influencing state/local actions and policies
  - Stabilizing the national economy

# Federal Grants, National Context

- Federal grant distribution is complex:

| Category           | Explanation  |
|--------------------|--|
| Formula Grants     | <ul style="list-style-type: none"><li>• Allocations based on formulaic factors, equations and participation rates</li><li>• Represents the largest share of grants, typically 85% or more</li><li>• Sample programs include Food and Nutrition Assistance, Earned Income Tax Credit, etc.</li></ul>          |
| Competitive Grants | <ul style="list-style-type: none"><li>• Represents smaller share of grants, typically 10% or less</li><li>• Awarded through competitive application process</li><li>• Typical programs include comprehensive, multiagency program development and delivery, pilot and demonstration projects, etc.</li></ul> |

- State governments serve as the clearinghouse for vast majority of grants
- Federal grants change with each President and Congress; however, they have steadily risen for 3 decades regardless of what party has been in control

# Federal Grants, Nevada History

- For 40 years Nevada ranks at or near the bottom of all 50 states
- And we've known we have a problem for decades:
  - SCR1, 1979 - no agency exists to track the sources and uses of Federal dollars in Nevada
  - ACR1, 2003, *Governor's Task Force on Tax Policy* - State's revenue mix is not sufficient, and increasing Federal funding will partially mitigate the challenge
  - *Nevada Sage Commission Report*, 2010 - "the lackadaisical attitude... throughout Nevada toward identifying and relentlessly pursuing grant opportunities [is] puzzling"
  - *Nevada Grantsmanship: Benchmark Study*, 2012 - "Nevada desperately needs to fight for its fair share"
  - Third-party research further substantiates these conclusions (e.g. 2015 report from Lincy Institute at UNLV, Pew Charitable Trust's national rankings, etc.)

# Federal Grants, Nevada History

- After decades of not, Nevada is beginning to improve:
  - 2011, Nevada Grants Office created
  - 2015, Nevada Grants Council created
  - 2015, Notification, and, if possible, repurposing of unspent grant funds
  - 2015, “Breakfast After the Bell” bill and budget yields \$14M in federal dollars
  - 2017, Nevada Grants Office scope updated, expanded
  - 2017, Nevada Grants Office budget expanded, and statewide grants management system is funded
  - 2017-18, Southern Nevada Strong (RTC), Guinn Center, United Way, along with Nevada Grants Office, develop strategic framework, working group, and trainings to help agencies/organizations improve grant capacity and competitiveness

# Federal Grants, Why Bother ?

- Funding much-needed enhancements in the areas of health care, transportation, income security, education, job training, social services, community development, and environmental protection.
- Significantly expanding Nevada's revenue without adding tax burden to its residents and businesses.
- Returning Nevadans' federal tax dollars to the State and their communities for local use.
- Stimulating Nevada's economy by locally spending tens of millions of dollars in federal tax dollars that will otherwise be spent in the other 49 states and Washington D.C.

# Federal Grants, What's Holding Nevada Back?

1. Procedural and structural incompatibilities that slow and/or inhibit grant procurement and administration.
2. Real/perceived lack of match funding available for grants.
3. Low capacity and coordination within and between State and local governments, and nonprofits.

# Federal Grants, Challenges & Potential Solutions

## Challenge 1:

Procedural and structural incompatibilities in State government that slow and/or discourage grant procurement and administration.

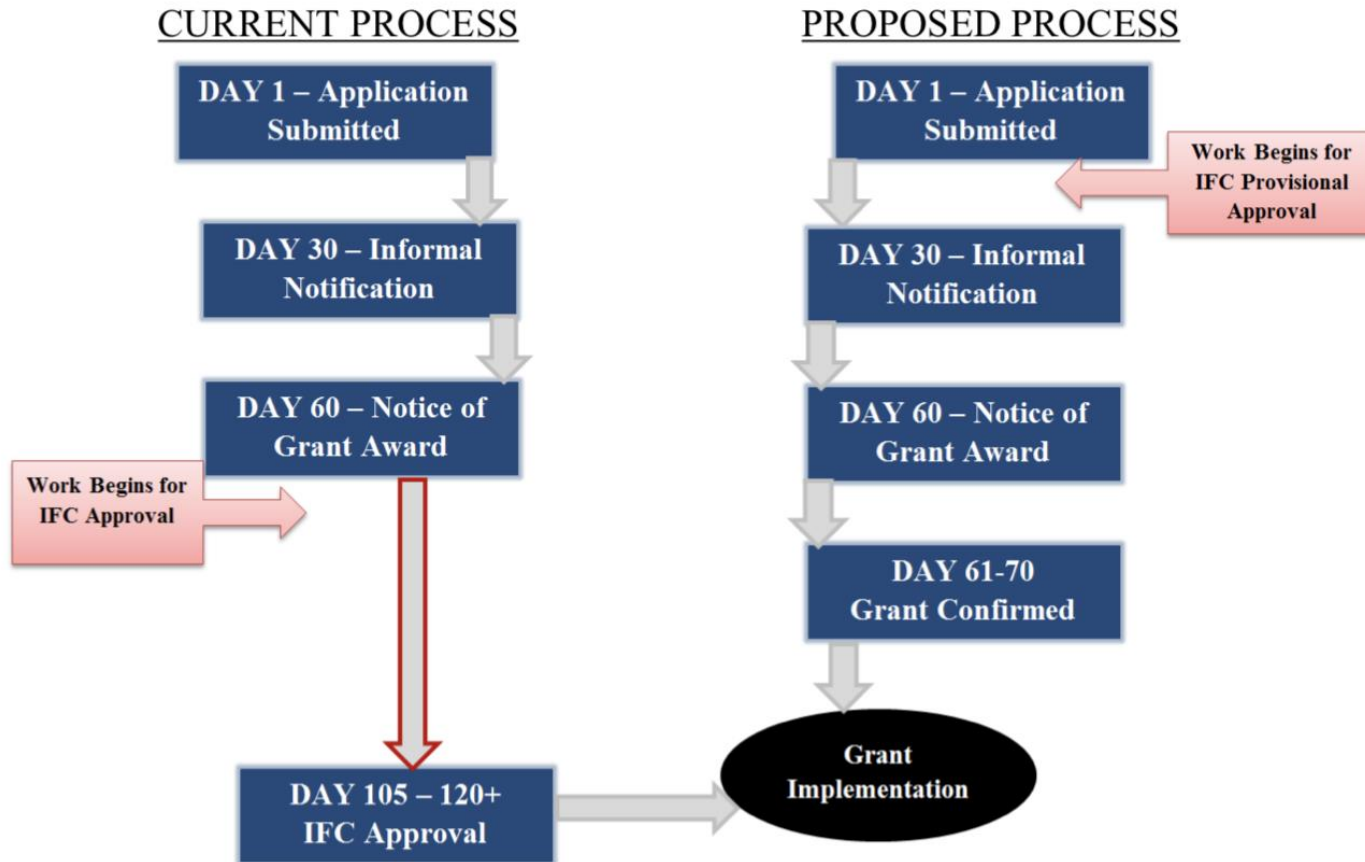
- Time between state approvals (IFC, Board of Examiners) and implementation by Agencies or sub-grantees
- Minimize real/perceived budgetary disincentives that discourage State agencies from increasing federal grant revenue

## Potential Solution(s):

- ✓ Streamline Nevada's the process for review and approval or denial of acceptance of a gift or grant
  - Nevada Grants Council 2017 Recommendation
  - AB81 (2017)
- ✓ Modify and/or clarify intent of Section 7 of bi-annual Authorized Expenditures Act
  - Nevada Grants Council 2017 Recommendation



# AB81 2017



# Federal Grants, Challenges & Potential Solutions

## Challenge 2:

Real/perceived lack of match funding available for grants.

## Potential Solution(s):

- ✓ Establish fund to provide match dollars for bona fide grant opportunities (begin as a pilot if needed)
  - Nevada Grants Council 2017 Recommendation

# Federal Grants, Challenges & Potential Solutions

## Challenge 3:

Low capacity and coordination within and between State and local governments, and nonprofits.

## Potential Solution(s):

- ✓ Increase size of Nevada Grants Office, create positions in Southern Nevada, and expand its services to local governments and nonprofits

# Federal Grants, Challenges & Potential Solutions

## Challenge 4:

Insufficient or inaccurate data on population.

## Potential Solution(s):

- ✓ Prioritize and invest in maximizing Nevadans' response in 2020 Census

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